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Case Number: 200003723

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R 000335Z  
 FM AMEMBASSY KIGALI  
 TO SECSTATE WASHDC 5609  
 INFO USIA WASHDC 9343

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STATE FOR AF/RA, AF/C, HA/DPP AND HA/BA  
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E.O. 12356: N/A  
 TAGS: PGOV, PHUM, EAID, KDEM, RW  
 SUBJECT: RWANDA: FY94 DEMOCRACY AND HUMAN RIGHTS  
 PLANS AND PLANNING

REFS: (A) STATE 06230, (B) 92 KIGALI 04788

1. THIS IS A JOINT STATE-AID-USIS CABLE DEVELOPED  
 AND APPROVED BY THE POST DEMOCRACY COMMITTEE.  
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I. STATE OF HUMAN RIGHTS AND DEMOCRACY  
 -----  
 2. DEMOCRACY.

RWANDA IS ABOUT TO EMBARK ON A 22-MONTH TRANSITION  
 PERIOD INTENDED TO CULMINATE IN MULTIPARTY ELECTIONS  
 AT THE PRESIDENTIAL, LEGISLATIVE AND LOCAL LEVELS.  
 MOVEMENT AWAY FROM A SINGLE PARTY STATE BEGAN IN JUNE  
 1990 WITH THE PRESIDENT'S ANNOUNCEMENT OF POLITICAL  
 REFORMS THAT RESULTED A YEAR LATER IN A NEW

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UNITED STATES DEPARTMENT OF STATE  
 REVIEW AUTHORITY: JOHN L. MILLS  
 DATE/CASE ID: 20 NOV 2002 200003723

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CONSTITUTION LEGALIZING POLITICAL PARTIES AND CALLING FOR THE APPOINTMENT OF A PRIME MINISTER. SINCE APRIL 1992, TWO SUCCESSIVE COALITION GOVERNMENTS HAVE SHARED POWER WITH THE PRESIDENT UNDER AN ARRANGEMENT WORKED OUT AMONG THE FIVE PARTICIPATING POLITICAL PARTIES. UNDER THIS ARRANGEMENT, HALF THE MINISTERIAL PORTFOLIOS AND THAT OF THE PRIME MINISTER WENT TO PARTIES OPPOSED TO THE PRESIDENT. THE CURRENT COALITION GOVERNMENT TOOK A MAJOR STEP IN THE TRANSITION TO PROMISED MULTIPARTY DEMOCRACY WHEN IT SIGNED A PEACE ACCORD AUGUST 4, 1993, WITH THE RWANDAN PATRIOTIC FRONT (RPF), CONCLUDING MORE THAN A YEAR OF PEACE NEGOTIATIONS AND ENDING NEARLY THREE YEARS OF WAR. WHEN IMPLEMENTED, THE ACCORD WILL SHIFT MANY PRESIDENTIAL POWERS TO A NEW MULTIPARTY GOVERNMENT, CREATE A TRANSITION NATIONAL ASSEMBLY COMPOSED OF DEPUTIES APPOINTED BY 17 POLITICAL PARTIES, AND ESTABLISH A JOINT HIGH COMMAND FOR AN INTEGRATED (GOVERNMENT AND RPF) ARMY AND GENDARMERIE. UNDER THE PEACE ACCORD, THE TRANSITION

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GOVERNMENT WILL BE RESPONSIBLE FOR INTEGRATING THE FORCES OF THE TWO WARRING FACTIONS, DEMOBILIZING MORE THAN 30,000 ARMED FORCES, PREPARING FOR AND BEGINNING THE RETURN OF REFUGEES, DRAFTING A NEW CONSTITUTION FOR THE POST TRANSITION PERIOD, AND PREPARING FOR MULTIPARTY ELECTIONS. A UNITED NATIONS PEACEKEEPING FORCE IS ASSISTING IN THE IMPLEMENTATION OF THE PEACE ACCORD. THE ESTABLISHMENT OF THE TRANSITION INSTITUTIONS, WHICH WILL USE

IN THE QUAMONT TRANSITION PERIOD, IS CURRENTLY STALLED AS A RESULT OF POLITICAL WRANGLING AND JOCKEYING FOR POSITION WITHIN AND AMONG POLITICAL PARTIES.

### 3. HUMAN RIGHTS

ACCOMPANYING THE OPENING TO POLITICAL PLURALISM HAVE BEEN OPENINGS IN OTHER AREAS OF SOCIETY AS WELL. FREEDOM OF SPEECH AND PRESS, FREEDOM OF ASSOCIATION, FREEDOM OF ASSEMBLY ARE WELL ESTABLISHED AND WIDELY RESPECTED IN RWANDA. #923;34, ETHNIC AND REGIONAL TENSIONS, ENDEMIC IN RWANDA, AND THE THREAT OF

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FUNDAMENTAL CHANGE TO THE STATUS QUO HAVE GENERATED VIOLENCE AND HUMAN RIGHTS ABUSES. POLITICALLY INSPIRED ETHNIC VIOLENCE IN RECENT YEARS HAS RESULTED IN HUNDREDS OF DEATHS AND THOUSANDS OF DISPLACED PERSONS, MOSTLY MINORITY TUTSIS, IN SEVERAL PARTS OF THE COUNTRY. UNEXPLAINED ASSASSINATIONS, INCIDENTS OF TORTURE, OCCASIONAL DISAPPEARANCES, AND ARBITRARY ARRESTS, TEND TO INCREASE AS POLITICAL TENSIONS RISE AND SUBSIDE AS POLITICAL AGREEMENT ON A NEW MODUS

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VIVENDI IS REACHED. BOTH GOVERNMENT AND RPF FORCES HAVE VIOLATED HUMANITARIAN NORMS, RESULTING IN AN UNDETERMINED NUMBER OF DEATHS AND INJURIES TO CIVILIANS. FIVE HUMAN RIGHTS ORGANIZATIONS REGULARLY INVESTIGATE ALLEGATIONS OF HUMAN RIGHTS ABUSES, MAKE REPRESENTATIONS TO PUBLIC OFFICIALS, PUBLISH PRESS RELEASES AND REPORTS OF INVESTIGATIONS, AND GENERALLY SEEK REDRESS ON BEHALF OF VICTIMS. THESE ORGANIZATIONS HAVE BEEN INSTRUMENTAL IN ALERTING OFFICIALS TO ABUSES OF AUTHORITY AND IN PROMPTING EARLY INTERVENTIONS TO REDRESS OR CONTAIN ETHNIC

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E.O. 12356: N/A  
TAGS: PGOV, PHUM, EAID, KDEM, RW  
SUBJECT: RWANDA: FY94 DEMOCRACY AND HUMAN RIGHTS

VIOLENCE, ARBITRARY ARREST, OR TORTURE. THE RULE OF  
LAW PROTOCOL OF THE PEACE ACCORD ENSHRINES RESPECT  
FOR INDIVIDUAL RIGHTS AND CALLS FOR ESTABLISHING A  
NATIONAL COMMISSION ON HUMAN RIGHTS WITH AUTHORITY TO  
INVESTIGATE AND TURN CASES OVER TO THE JUDICIAL  
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SYSTEM FOR PROSECUTION.

II. SHORT AND LONG-TERM GOALS FOR DEMOCRACY AND  
HUMAN RIGHTS DEVELOPMENT

4. INTRODUCTION. USG POLICY IN RWANDA FOCUSES ON  
THE PROMOTION OF THE PEACE PROCESS, SUPPORT FOR THE  
DEMOCRATIC PROCESS, AND ASSISTANCE FOR SUSTAINABLE  
DEVELOPMENT. THE PROMOTION OF DEMOCRACY AND RESPECT  
FOR HUMAN RIGHTS IS CRUCIAL TO THE SUCCESS OF  
THE PEACE PROCESS AND SUSTAINABLE DEVELOPMENT.

5. LONG-TERM GOALS. THE MISSION VDOCRACY COMMITTEE  
IDENTIFIED THREE CRITICAL LONG-TERM GOALS FOR  
DEMOCRACY AND HUMAN RIGHTS DEVELOPMENT IN RWANDA:

-- PROMOTE CREATION OF A POLITICAL CLIMATE IN WHICH  
IMPLEMENTATION OF THE PEACE ACCORD AND DEMOCRATIC  
PLURALISM CAN SUCCEED; (#) AN ENVIRONMENT IN WHICH  
DEMOCRACY AND RESPECT FOR HUMAN RIGHTS CAN TAKE ROOT.

-- FOSTER RESPONSIVE GOVERNANCE;

6. SHORT-TERM OBJECTIVES.

A. POLITICAL CLIMATE.

-- PROMOTE POLITICAL COOPERATION AMONG POLITICAL  
FORCES;

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-- FOSTER AN UNDERSTANDING OF THE ROLE OF THE  
MILITARY IN DEMOCRACY;

-- PROMOTE UNRESTRICTED EXCHANGE OF INFORMATION,  
WITH EMPHASIS ON A RESPONSIBLE, FREE PRESS;

-- ENHANCE RESPECT FOR INDIVIDUAL RIGHTS;

B. GOOD GOVERNANCE

-- STRENGTHEN THE DEVELOPMENT AND FUNCTIONING OF  
TRANSITION INSTITUTIONS, I.E., THE NATIONAL ASSEMBLY  
AND THE GOVERNMENT;

-- PROMOTE RESPONSIVE AND RESPONSIBLE LOCAL  
GOVERNMENT;

-- IMPLEMENT A GOVERNANCE PROGRAM AIMED AT  
INTRODUCING ACCOUNTABILITY AND CONTROLS INTO THE  
GOVERNMENT ACCOUNTING SYSTEM;

-- SUPPORT PLANNING AND PREPARATION FOR MULTI-PARTY  
ELECTIONS AT THE LOCAL, LEGISLATIVE, AND PRESIDENTIAL  
LEVELS SCHEDULED FOR THE END OF THE 22-MONTH  
TRANSITION PERIOD.

-- SUPPORT RESUMPTION OF RWANDA'S STRUCTURAL  
ADJUSTMENT PROGRAM TO FACILITATE POST-WAR ECONOMIC  
REVIVAL.

C. CIVIC PLURALISM

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-- SUPPORT AND STRENGTHEN LOCAL ASSOCIATIONS AND  
NON-GOVERNMENTAL ORGANIZATIONS AIMED AT FOSTERING  
RESPECT FOR HUMAN RIGHTS, DISSEMINATING INFORMATION  
ABOUT THE DEMOCRATIC PROCESS, AND STRENGTHENING THE  
JUDICIAL PROCESS.

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III. MISSION STRATEGY FOR ACHIEVING LONG AND  
SHORT-TERM GOALS FOR DEMOCRACY AND HUMAN RIGHTS

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DEVELOPMENT

7. THE CENTERPIECE OF THE MISSION'S PLAN FOR  
DEMOCRACY AND HUMAN RIGHTS DEVELOPMENT IS USAID'S  
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5-YEAR DEMOCRATIC INITIATIVES AND GOVERNANCE (DIG)  
PROJECT. THE DIG PROJECT'S FOUR PRINCIPAL COMPONENTS  
WILL:

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-- STRENGTHEN RESPONSIBLE JOURNALISM BY DEVELOPING, IN COLLABORATION WITH GOVERNMENT AND PRIVATE JOURNALISTS, A COMPREHENSIVE TRAINING PLAN TO BE IMPLEMENTED THROUGH A NATIONAL MEDIA CENTER CREATED UNDER THE DIG PROJECT;

-- FOSTER DEVELOPMENT OF CIVIC PLURALISM BY PROVIDING TECHNICAL TRAINING AND PROJECT FUNDING TO LOCAL AND NON-GOVERNMENTAL ASSOCIATIONS THROUGH AN NGO SUPPORT CENTER CREATED UNDER THE DIG PROJECT;

-- STRENGTHEN THE FUNCTIONING OF THE NATIONAL ASSEMBLY BY PROVIDING TECHNICAL SUPPORT AND TRAINING TO DEPUTIES AND STAFF; AND

-- SUPPORT ADMINISTRATIVE DECENTRALIZATION BY PROVIDING TRAINING TO LOCAL GOVERNMENT OFFICIALS

8. SHORT-TERM, PERIODIC INTERVENTIONS DRAWING ON USIS PROGRAMMING RESOURCES, DHRF (116E), IMET, AREAFA, AND SELF-HELP FUNDING WILL SUPPLEMENT THIS LONG-TERM USAID EFFORT THAT IS JUST GETTING UNDERWAY.

A. USIS. THE USIS PROGRAM IN RWANDA IS ORIENTED TOWARD SENSITIZING KEY SECTORS OF THE CIVIL SOCIETY TO THEIR ROLES IN A DEMOCRACY THROUGH A CONTINUING EXCHANGE OF IDEAS AND INFORMATION ON THE PRINCIPLES

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AND PRACTICES OF DEMOCRACY.

USIS' DIVERSE RESOURCES -- AMERICAN SPECIALISTS RETURNED RWANDA GRANTEES, WORLDNET DIALOGUES, TELEPRESS CONFERENCES, ACADEMIC AND PROFESSIONAL EXCHANGE PROGRAMS, MEDIA PLACEMENT, AND CAREFULLY COMPILED COLLECTIONS OF WRITTEN MATERIAL -- WILL TARGET MEDIA MANAGERS AND JOURNALISTS, HUMAN RIGHTS ACTIVISTS, RURAL COOPERATIVE LEADERS, POLITICAL PARTY LEADERS, NATIONAL ASSEMBLY DEPUTIES AND STAFF, WOMEN'S AND OTHER NGO GROUPS, THE LEGAL COMMUNITY JUDICIAL OFFICIALS, AND MILITARY OFFICERS.

USIS RESOURCES AND PROGRAMMING TECHNIQUES WILL SUPPLEMENT AND COMPLEMENT DEMOCRACY AND HUMAN RIGHTS

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PROMOTION ACTIVITIES OF OTHER PARTS OF THE MISSION AND, IN SOME CASES, PROVIDE PROGRAM DIRECTION AND PUBLICITY FOR LARGER EFFORTS OF OTHERS. THE JOURNALISM COMPONENT OF THE USAID DIG PROGJECT BUILDS ON A SERIES OF JOURNALISM SEMINARS INITIATED BY USIS IN 1992 AND A ONE-COUNTRY INTERNATIONAL VISITORS (IV) GROUP IN 1993. USIS PARTICIPATION WILL BE CRITICAL TO THE IMPLEMENTATION OF THIS COMPONENT, JUST AS IT HAS BEEN INSTRUMENTAL IN ITS CONCEPTUALIZATION. USIS WILL ALSO PLAY A CRITICAL ROLE IN THE NATIONAL ASSEMBLY COMPONENT OF THE DIG PROJECT, DEVELOPING WORKSHOPS ON PRESS RELATIONS AND CONFLICT RESOLUTION FOR DEPUTIES AND ASSEMBLY STAFF.

B. DEMOCRACY AND HUMAN RIGHTS FUND (DHRF). THE DCM ADMINISTERS THIS 116(E) PROGRAM WITHIN THE POLICY  
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FRAMEWORK ESTABLISHED BY THE MISSION-WIDE DEMOCRACY COMMITTEE. IN FY 92 AND 93, ABOUT USD 200,000 WAS PROVIDED IN SMALL GRANTS, MOST LESS THAN USD 25,000, TO CIVIC ASSOCIATIONS, WOMEN'S ASSOCIATIONS, NON-GOVERNMENTAL ORGANIZATIONS, THE LAW SCHOOL,

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FACULTY AND THE COUNTRY'S TOP COURT FOR PROJECTS TO PROMOTE DEMOCRACY AND HUMAN RIGHTS. THE PROJECTS HAVE PROMOTED DISSEMINATION OF INFORMATION ABOUT DEMOCRACY TO WOMEN, TRAINING OF TRAINERS TO DISSEMINATE DEMOCRACY INFORMATION, PUBLICATION OF

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COURT DECISIONS, PARA-LEGAL TRAINING FOR NGO FIELD WORKERS. IN FY 94 THE FUND WILL CONTINUE TO SUPPORT THESE KINDS OF ACTIVITIES AS WELL AS PROVIDE TRAINING FOR HUMAN RIGHTS FIELD STAFF AND PILOT A VOTER EDUCATION PROJECT.

C. IMET. RWANDA HAS DRAWN ON THE EXPANDED IMET PROGRAM TO CONTRIBUTE TO CONFIDENCE BUILDING BETWEEN THE RWANDAN GOVERNMENT AND FORMER PATRIOTIC FRONT REBELS WHO SIGNED A PEACE ACCORD LAST AUGUST. UNDER EXPANDED IMET, RWANDA PILOTED DEVELOPMENT OF A TRAINING SEMINAR ON "THE ROLE OF THE MILITARY IN A DEMOCRACY". IN JANUARY 1994, TWO ONE-WEEK SEMINARS WERE PRESENTED TO A TOTAL OF 120 MILITARY AND CIVILIAN PARTICIPANTS FROM BOTH THE GOVERNMENT AND RWANDAN PATRIOTIC FRONT (RPF). OUR FY 95 IMET PROGRAM CALLS FOR THIS SEMINAR TO BE GIVEN AGAIN TO A NEW GROUP OF CIVILIANS AND MEMBERS OF THE TO-BE-INTEGRATED ARMED FORCES.

D. NDI. THE EMBASSY HAS BEEN IN CONTACT WITH NDI SINCE 1991 ABOUT PARTY-BUILDING ACTIVITIES IN RWANDA. IN 1992, FUNDS (USD 125,000) WERE ALLOCATED BY NDI FOR A SEMINAR. WE WOULD LIKE TO SEE THIS SEMINAR TAKE PLACE WITHIN SIX MONTHS AFTER THE INSTALLATION OF THE MULTI-PARTY NATIONAL ASSEMBLY, TO COMPLEMENT THE ACTIVITIES OF THE USAID DIG PROJECT ACTIVITIES WITH THE NATIONAL ASSEMBLY.

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E. AREAF. ELECTION PREPARATIONS WILL BE AN  
IMPORTANT PART OF RWANDA'S 22-MONTH TRANSITION  
PERIOD, WITH MOST OF THE ACTIVITY OCCURRING IN  
CALENDAR YEAR 1995. THE PEACE ACCORD CALLS FOR LOCAL  
ELECTIONS TO BE ORGANIZED 6 MONTHS PRIOR TO THE END  
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O THE TRANSITION WITH NATIONAL LEGISLATIVE AND  
PRESIDENTIAL ELECTIONS TO BE HELD AT THE END OF THE  
TRANSITION. THERE IS ALSO TO BE A REFERENDUM ON A  
NEW CONSTITUTION PRIOR TO THE END OF THE TRANSITION  
PERIOD. THE GOVERNMENT HAS ACCORDED UNDP  
RESPONSIBILITY FOR COORDINATING DONOR PARTICIPATION  
IN ELECTION PREPARATION. SO FAR THE GERMANS AND THE  
CANADIANS HAVE PLAYED KEY ROLES IN HELPING DRAFT AN  
ELECTORAL LAW AND AN ELECTORAL COMMISSION LAW,

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RESPECTIVELY. THE USG HAS INDICATED ITS WILLINGNESS TO COMPLEMENT AND SUPPLEMENT THE ACTIVITIES OF OTHER DONORS. WE ARE PARTICULARLY INTERESTED IN CONTRIBUTING TO VOTER EDUCATION, PRE-ELECTION TRAINING FOR CANDIDATES AND ELECTION MONITORS, AND POST-ELECTION TRAINING FOR WINNERS. WE HOPE TO DEVELOP AREAF FUNDING POSSIBILITIES FOR THESE ACTIVITIES.

9. STRENGTHENING RESPECT FOR HUMAN RIGHTS WILL BE AN INTEGRAL PART OF THE WORK OF THE ENTIRE MISSION. BECAUSE THE JUSTICE SYSTEM OF RWANDA IS BASED ON NAPOLEONIC LAW AND BECAUSE FRENCH IS THE LANGUAGE OF THE JUDICIARY, THE EMBASSY DEMOCRACY COMMITTEE DETERMINED THAT THE FRENCH AND THE BELGIANS ARE BEST PLACED TO PROVIDE TECHNICAL SUPPORT IN SUBSTANTIVE AREAS. WE HAVE ADVISED THE FRENCH AND THE BELGIANS THAT WE WILL SUPPORT THEIR EFFORTS, AS WE DID IN A MAGISTRATES' SEMINAR ORGANIZED BY A FRENCH COOPERANT AT THE MINISTRY OF JUSTICE AND FUNDED THROUGH THE HUMAN RIGHTS FUND. NEVERTHELESS, THERE IS SUFFICIENT WORK TO GO AROUND. THE EMBASSY WILL CONTINUE TO WORK

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CLOSELY WITH HUMAN RIGHTS ORGANIZATIONS, USING 116(E) FUNDS, TO STRENGTHEN THEIR CAPACITY TO INVESTIGATE AND MAKE INTERVENTIONS ON BEHALF OF VICTIMS. USAID, THROUGH THE DEMOCRACY PROJECT, WILL HELP THESE ORGANIZATIONS WITH INSTITUTIONAL DEVELOPMENT,  
-- STRENGTHEN THE FUNCTIONING OF THE NATIONAL ASSEMBLY BY PROVIDING TECHNICAL SUPPORT AND TRAINING TO DEPUTIES AND STAFF; AND

-- SUPPORT ADMINISTRATIVE DECENTRALIZATION BY PROVIDING TRAINING TO LOCAL GOVERNMENT OFFICIALS.

8. SHORT-TERM, PERIODIC INTERVENTIONS DRAWING ON USIS PROGRAMMING RESOURCES, DHRF (116E), IMET, AREAF,

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INFO	LOG-00	AID-01	CIAE-00	C-01	OASY-00	DODE-00	EB-01
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	ADS-00	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-01
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FM AMEMBASSY KIGALI  
TO SECSTATE WASHDC 5614  
INFO USIA WASHDC 9348

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TAGS: PGOV, PHUM, EAID, KDEM, RW  
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AND SELF-HELP FUNDING WILL SUPPLEMENT THIS LONG-TERM  
USAID EFFORT THAT IS JUST GETTING UNDERWAY.

A. USIS. THE USIS PROGRAM IN RWANDA IS ORIENTED  
TOWARD SENSITIZING KEY SECTORS OF THE CIVIL SOCIETY  
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TO THEIR ROLES IN A DEMOCRACY THROUGH A CONTINUING  
EXCHANGE OF IDEAS AND INFORMATION ON THE PRINCIPLES  
AND PRACTICES OF DEMOCRACY.

USIS' DIVERSE RESOURCES -- AMERICAN SPECIALISTS,  
RETURNED RWANDA GRANTEES, WORLDNET DIALOGUES,  
TELEPRESS CONFERENCES, ACADEMIC AND PROFESSIONAL  
EXCHANGE PROGRAMS, MEDIA PLACEMENT, AND CAREFULLY  
COMPILED COLLECTIONS OF WRITTEN MATERIAL -- WILL  
TARGET MEDIA MANAGERS AND JOURNALISTS, HUMAN RIGHTS  
ACTIVISTS, RURAL COOPERATIVE LEADERS, POLITICAL PARTY  
LEADERS, NATIONAL ASSEMBLY DEPUTIES AND STAFF,  
WOMEN'S AND OTHER NGO GROUPS, THE LEGAL COMMUNITY AND  
JUDICIAL OFFICIALS, AND MILITARY OFFICERS.

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USIS RESOURCES AND PROGRAMMING TECHNIQUES WILL SUPPLEMENT AND COMPLEMENT DEMOCRACY AND HUMAN RIGHTS PROMOTION ACTIVITIES OF OTHER PARTS OF THE MISSION AND, IN SOME CASES, PROVIDE PROGRAM DIRECTION AND PUBLICITY FOR LARGER EFFORTS OF OTHERS. THE JOURNALISM COMPONENT OF THE USAID DIG PROJECT BUILDS ON A SERIES OF JOURNALISM SEMINARS INITIATED BY USIS IN 1992 AND A ONE-COUNTRY INTERNATIONAL VISITORS (IV) GROUP IN 1993. USIS PARTICIPATION WILL BE CRITICAL TO THE IMPLEMENTATION OF THIS COMPONENT, JUST AS IT HAS BEEN INSTRUMENTAL IN ITS CONCEPTUALIZATION. USIS WILL ALSO PLAY A CRITICAL ROLE IN THE NATIONAL ASSEMBLY COMPONENT OF THE DIG PROJECT, DEVELOPING WORKSHOPS ON PRESS RELATIONS AND CONFLICT RESOLUTION FOR DEPUTIES AND ASSEMBLY STAFF. INCLUDING PROJECT DEVELOPMENT AND FUND-RAISING. THE LIMITED OFFICIAL USE

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DIG PROJECT ALSO INCLUDES UNEARMARKED FUNDS THAT CAN BE APPLIED TO STRENGTHENING THE RWANDAN JUDICIAL SYSTEM AS OPPORTUNITIES ARISE. USIS WILL CONTINUE TO PROVIDE A FORUM FOR THE EXPLORATION AND EXCHANGE OF IDEAS ON HUMAN RIGHTS. THE EMBASSY, THROUGH IMET, WILL CONTRIBUTE TO THE AWARENESS OF THE MILITARY OF ITS ROLE IN RESPECTING THE RIGHTS OF CITIZENS. IN ADDITION, THE EMBASSY WILL MAKE DIPLOMATIC INTERVENTIONS EITHER SINGLY OR WITH OTHER EMBASSIES, AS APPROPRIATE, TO ALERT KEY OFFICIALS TO HUMAN RIGHTS ABUSES.

## IV. POST MANAGEMENT OF DEMOCRACY AND HUMAN RIGHTS ACTIVITIES

10. THE POST DEMOCRACY COMMITTEE, HEADED BY THE AMBASSADOR AND CONSISTING OF THE DCM AND THE HEADS OF USAID, USIS, AND PEACE CORPS, HAS BEEN FUNCTIONING FOR MORE THAN TWO YEARS. THIS COMMITTEE WAS INSTRUMENTAL IN CONCEPTUALIZING THE TERMS OF REFERENCE FOR THE USAID CONSULTANTS WHO DEVELOPED THE USAID DEMOCRACY PROJECT AND CONTINUES TO BE INVOLVED IN SETTING OVERALL MISSION DEMOCRACY POLICY AS WELL AS IN PROVIDING GUIDANCE ON USE OF DHRF (116E) FUNDS.

11. SINCE THE USAID DIG PROJECT WAS SIGNED WITH THE

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GOVERNMENT (SEPTEMBER 1992), A DEMOCRACY OVERSIGHT GROUP WAS FORMED UNDER THE LEADERSHIP OF USAID. THIS COMMITTEE, THE DEMOCRACY COMMITTEE EXPANDED TO INCLUDE KEY LOCAL EMPLOYEES FROM USAID, USIS, AND THE EMBASSY, MEETS EVERY TWO WEEKS WITH DIG PROJECT

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MANAGERS AND CONTRACTORS TO REVIEW PROGRESS, PROVIDE GUIDANCE, AND EXCHANGE INFORMATION ON RELATED MISSION DEMOCRACY ACTIVITIES.

12. THE DIG PROJECT CHIEF OF PARTY WILL PLAY A KEY ROLE IN COORDINATION BETWEEN MISSION DEMOCRACY ACTIVITIES AND THOSE OF OTHER DONORS. ALTHOUGH THE USG INITIATED SEVERAL MEETINGS WITH EMBASSY AND AID REPRESENTATIVES OF OTHER DONOR GOVERNMENTS DURING THE PAST TWO YEARS, COORDINATION WAS, NEVERTHELESS, SOMEWHAT HAPHAZARD AND DEPENDENT PRIMARILY ON

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	ADS-00	NSAE-00	NSCE-00	OIC-02	OMB-01	PA-01	PM-01
	PRS-01	P-01	SIL-00	SNP-00	SP-00	SR-00	SS-00
	STR-01	TRSE-00	T-00	RPE-01	/041W		
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FM AMEMBASSY KIGALI  
TO SECSTATE WASHDC 5615  
INFO USIA WASHDC 9349

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SUBJECT: RWANDA: FY94 DEMOCRACY AND HUMAN RIGHTS

CONTACTS AMONG PERSONS WITH COMMON SECTOR INTERESTS.  
THIS WAS THE CASE, FOR EXAMPLE, BETWEEN USIS AND THE  
GERMANS AND SWISS ON SUPPORT FOR THE PRESS. HOWEVER,  
AT A RECENT TECHNICAL MEETING CALLED BY USAID AND THE  
DIG CHIEF OF PARTY, DONORS WORKING IN THE DEMOCRACY  
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FIELD EXCHANGED INFORMATION ON THEIR ACTIVITIES,  
PROJECTS, AND PROGRAMS AND NOW HAVE A DONOR-WIDE  
PERSPECTIVE BY SECTOR FOR FOLLOW-UP COORDINATION.  
THE MISSION'S UNDERSTANDING OF THE SCOPE OF DEMOCRACY  
AND HUMAN RIGHTS PROMOTION ACTIVITIES CURRENTLY  
UNDERWAY IN RWANDA FOLLOWS.

## VI. SIGNIFICANT DEMOCRACY AND HUMAN RIGHTS ACTIVITIES BEING CONDUCTED BY ALL SOURCES

### 13. USG AGENCIES

#### A. USAID

-- IMPLEMENT THE DEMOCRACY INITIATIVES IN GOVERNANCE  
(DIG) PROJECT (SEPTEMBER 1992-1997), CURRENTLY  
FOCUSED ON START UP ACTIVITIES AIMED AT:

1) STRENGTHENING FREEDOM OF EXPRESSION IN THE MEDIA  
BY CREATING A MEDIA CENTER THAT WILL PROVIDE TRAINING  
AND ACCESS TO INFORMATION AND EQUIPMENT;

2) FOSTERING DEMOCRATIC INSTITUTION BUILDING BY  
PROVIDING TRAINING AND EQUIPMENT FOR NATIONAL  
ASSEMBLY DEPUTIES AND STAFF;

3) PROMOTING DISSEMINATION OF INFORMATION ON  
POLITICAL AND CIVIC RIGHTS THROUGH SUPPORT FOR LOCAL  
NON-GOVERNMENTAL ORGANIZATIONS;

4) PROMOTING EFFECTIVE LOCAL GOVERNMENT THROUGH  
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TRAINING FOR ADMINISTRATIVE DECENTRALIZATION AND  
RESOURCE CONTROL.

-- ELABORATE A BUDGET REFORM PROJECT THAT WILL  
INCREASE TRANSPARENCY, ACCOUNTABILITY, AND CONTROL IN  
THE GOVERNMENT ACCOUNTING SYSTEM.

B. USIS

-- STRENGTHEN PROFESSIONAL JOURNALISM BY

1) COLLABORATING WITH USAID TO LAUNCH THE DIG MEDIA  
CENTER,

2) CONDUCTING SEMINARS AND TV-INTERACTIVE DIALOGUES;

3) PROVIDING IV GRANTEES FOR MULTIREGIONAL PROJECTS  
ON THE MEDIA, AND

-- STRENGTHEN DEMOCRATIC INSTITUTIONS BY

1) COLLABORATING WITH USAID TO DEVELOP AND IMPLEMENT  
TRAINING, SEMINARS, TV-INTERACTIVE DIALOGUES, AND A  
USAID-FUNDED VISIT TO THE U.S. FOR DEPUTIES AND STAFF  
OF MULTI-PARTY NATIONAL ASSEMBLY;

2) COLLABORATING WITH USAID TO ORGANIZE TRAINING,  
SEMINARS AND TV-INTERACTIVE DIALOGUES FOR LOCAL  
GOVERNMENT OFFICIALS.

-- PROMOTE CIVIC PLURALISM WITH TV-INTERACTIVE  
DIALOGUES, TELEPRESS CONFERENCES, AND PUBLICITY TO  
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SUPPORT DIG NGO COMPONENT.

-- STRENGTHEN HUMAN RIGHTS ORGANIZATIONS BY  
DISSEMINATING WRITTEN MATERIAL, USING TV-INTERACTIVE  
DIALOGUES AND TELEPRESS CONFERENCES.

-- FOSTER AN UNDERSTANDING OF THE ROLE OF THE  
MILITARY IN DEMOCRACY BY USING TV-INTERACTIVE  
DIALOGUES AND WRITTEN MATERIAL AS FOLLOW-UP TO IMET  
SEMINARS FOR BOTH MILITARY AND CIVILIANS.

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	PM-01	PRS-01	P-01	SIL-00	SNP-00	SP-00	SR-00
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TAGS: PGOV, PHUM, EAID, KDEM, RW  
SUBJECT: RWANDA: FY94 DEMOCRACY AND HUMAN RIGHTS

C. DHRF PROJECTS IN PROGRESS

1) FY 92

-- TRAINING FOR WOMEN: CIVIL AND HUMAN RIGHTS (USD  
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57,000)

-- CIVIC EDUCATION TRAINING FOR WOMEN (USD 52,000)

2) FY 93

-- DEMOCRACY TRAINING TO RURAL WOMEN (USD 18,000)

-- PARALEGAL TRAINING FOR NON-GOVERNMENTAL (LOCAL)

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ORGANIZATION FIELD WORKERS (USD 13,000)

-- DISSEMINATION OF HUMAN RIGHTS INFORMATION TO HUMAN RIGHTS GROUP MEMBERS AND CIVIC LEADERS (USD 7,600)

-- TRAINING OF TRAINERS FOR DISSEMINATION OF DEMOCRACY INFORMATION (\$11,000)

-- ADAPTING RWANDAN LAW TO INTERNATIONAL HUMAN RIGHTS LAW (\$6,500)

-- PUBLICATION OF HIGH COURT DECISIONS, 1983-1986 (USD 24,000)

-- REPRINT OF HIGH COURT DECISIONS, 1982 (USD 3,500)

3) PROPOSED FY 94

-- VOTER EDUCATION FOR RURAL FARMERS (USD 22,000)

-- PUBLICATION OF HIGH COURT JUDGMENTS (USD 24,000)  
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-- PARALEGAL TRAINING FOR HUMAN RIGHTS FIELD WORKERS (USD 15,000)

-- LEGAL RIGHTS FOR WOMEN (USD 22,000)

-- SUPPORT FOR ARDES' (LOCAL NGO) PROMOTION OF DEMOCRACY, HUMAN RIGHTS AND PEACE (USD 15,000)

-- DEMOCRACY TRAINING FOR YOUTH (USD 15,000)

D. EXPANDED IMET

-- NAVAL JUSTICE SCHOOL WEEK-LONG SEMINAR ON "THE ROLE OF THE MILITARY IN DEMOCRACY" HELD TWICE, JANUARY 11-15 AND 17-21, 1994, FOR 120 GOVERNMENT AND RWANDAN PATRIOTIC FRONT MILITARY AND CIVILIAN PARTICIPANTS. TO BE REPEATED IN FY 95.

14. OTHER DONORS

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A. BELGIUM

-- STRENGTHEN THE JUDICIARY BY

- 1) PROVIDING A JURIST TO THE PRIME MINISTER'S OFFICE
- 2) TRAINING JURISTS AT THE FACULTY OF LAW
- 3) PROVIDING COPIES OF RWANDAN CODE OF LAW TO EACH LEGAL AND ADMINISTRATIVE JURISDICTION;

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- 4) PUBLISHING THE CODE OF LAWS;
- 5) SUPPORTING PUBLICATION OF THE LAND USE LAW;
- 6) TRAINING FOR NON-JURIST MAGISTRATES
- 7) SUPPORTING CREATION OF A BAR ASSOCIATION

-- SUPPORT LOCAL GOVERNANCE BY REINFORCING THE

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INFO USIA WASHDC 9351

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E.O. 12356: N/A  
TAGS: PGOV, PHUM, EAID, KDEM, RW  
SUBJECT: RWANDA: FY94 DEMOCRACY AND HUMAN RIGHTS

MINISTRY OF THE INTERIOR IN SUPPORT OF SOCIAL AND  
INCOME-GENERATING INITIATIVES OF LOCAL AUTHORITIES  
AND GROUPS.

-- STRENGTHEN PROFESSIONAL JOURNALISM THROUGH  
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SEMINARS, DEBATES, AND STUDY TRIPS.

-- SUPPORT CIVIC PLURALISM BY

- 1) FINANCING ACTIVITIES PROMOTING DISSEMINATION OF  
DEMOCRATIC PRINCIPLES AND THE RULE OF LAW;
- 2) FINANCING A PROJECT TO DISSEMINATE INFORMATION ON  
THE RIGHTS OF CHILDREN IN RWANDA.

B. GERMANY

-- STRENGTHEN PROFESSIONAL JOURNALISM BY FINANCING  
SEMINARS (FREDRICH NEUMANN FOUNDATION) AND STUDY  
TRIPS.

-- SUPPORT CIVIC PLURALISM BY FINANCING SEMINAR ON  
TOLERANCE CONDUCTED BY HUMAN RIGHTS GROUP.

-- STRENGTHEN THE JUDICIAL SYSTEM BY PROVIDING  
TRAINING FOR JURISTS.

-- STRENGTHEN LOCAL GOVERNANCE BY

- 1) TRAINING LOCAL ADMINISTRATION OFFICIALS
- 2) SUPPORTING COMMUNAL DEVELOPMENT AND  
DECENTRALIZATION THROUGH GTZ

-- SUPPORT THE UNIVERSITY'S HIGHER INSTITUTE FOR  
PUBLIC ADMINISTRATION.

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-- CONDUCT A SURVEY ON SOCIAL ATTITUDES TOWARD  
DEMOCRATIC VALUES.

C. SWITZERLAND

-- STRENGTHEN JUDICIAL SYSTEM THROUGH LEGAL TRAINING  
AND TRAINING FOR PRISON PERSONNEL.

-- STRENGTHEN LOCAL GOVERNANCE THROUGH  
1) SUPPORTING THE MINISTRY OF THE INTERIOR FOR LOCAL  
GOVERNANCE AND DECENTRALIZATION;

2) SUPPORTING THE COMMUNE OF KIBUYE FOR LOCAL  
PARTICIPATION IN GOVERNANCE;

3) SUPPORTING THE COMMUNAL SOLIDARITY FUND.

-- SUPPORT FOR CIVIC PLURALISM BY

1) SUPPORTING LOCAL NGO'S IN DISSEMINATION OF CIVIC  
EDUCATION

2) SUPPORTING HUMAN RIGHTS ASSOCIATIONS

-- STRENGTHEN PROFESSIONAL JOURNALISM THROUGH A  
SEMINAR ON JOURNALISM ETHICS AND STUDY TRIPS IN  
COLLABORATION WITH GERMANY AND BELGIUM

-- SUPPORT ELECTIONS PREPARATIONS BY PROVIDING  
EXPERTS

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D. CANADA

-- PROVIDE FINANCING FOR LOCAL HUMAN RIGHTS  
ORGANIZATIONS.

-- REINFORCE DEMOCRACY BY FINANCING ACTIVITIES OF A

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GERMAN NGO BASED IN BUJUMBURA.

-- FUND A REGIONAL (9-COUNTRY) PROJECT IN SUPPORT OF  
AS YET UNDEFINED DEMOCRACY ACTIVITIES.

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E. UNDP

-- SUPPORT LOCAL HUMAN RIGHTS ORGANIZATIONS.

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-- STRENGTHEN LOCAL GOVERNANCE BY

1) SUPPORTING THE MINISTRY OF THE INTERIOR'S  
ADMINISTRATIVE DECENTRALIZATION PLAN BY REINFORCING

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MANAGEMENT CAPABILITIES OF LOCAL OFFICIALS;

- 2) PROGRAMMING UN VOLUNTEERS TO HELP IMPROVE COMMUNAL MANAGEMENT AND COMMUNAL FINANCES;
- 3) SUPPORTING DECENTRALIZATION OF OTHER MINISTRIES;  
-- SUPPORT PREPARATION FOR ELECTIONS.

-- SUPPORT DEVELOPMENT AND IMPLEMENTATION OF POST-WAR RECONSTRUCTION, REINSTALLATION OF DISPLACED AND DEMOBILIZATION.

15. LOCAL NGOS DEPEND ENTIRELY ON DONORS FOR FUNDING FOR DEMOCRACY AND HUMAN RIGHTS ACTIVITIES. THESE ARE COVERED ABOVE UNDER DHRF LIST AND OTHER DONORS LISTS.

16. AMERICAN NGOS WITH REPRESENTATION IN RWANDA ARE CATHOLIC RELIEF SERVICES, AFRICARE, CARE INTERNATIONAL, AFRICA DEVELOPMENT FOUNDATION, WORLD VISION AND ADRA. IN THE PAST TWO YEARS, ALL HAVE DIVERTED CONSIDERABLE RESOURCES FROM THEIR TRADITIONAL DEVELOPMENT PROGRAMS TO EMERGENCY RELIEF FOR WAR-DISPLACED AND NOW BURUNDI REFUGEES. NONE CURRENTLY WORKS DIRECTLY TO SUPPORT THE PROCESS OF DEMOCRATIZATION OR ENCOURAGE RESPECT FOR HUMAN RIGHTS.

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